Outcome Evaluation: When to do it and how to get started

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Children’s Safety Network
May 23, 2007
Today’s agenda

What do we learn from outcome evaluations?

Whether and when should programs be subjected to outcome evaluation?

What are the first steps in planning an outcome evaluation?
Demand for Outcomes: Accountability

Did the program work?
Were the program objectives achieved?

Are scarce resources being used most efficiently and effectively?

Got Outcomes?
Outcome evaluation seeks to determine whether program was ...

<table>
<thead>
<tr>
<th>Effective</th>
<th>OR</th>
<th>Ineffective</th>
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<tbody>
<tr>
<td>Program prevented</td>
<td>OR</td>
<td>Program did not prevent injuries or</td>
</tr>
<tr>
<td>childhood deaths</td>
<td></td>
<td>deaths or caused adverse effects</td>
</tr>
<tr>
<td>and injuries</td>
<td></td>
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**Program Effort**

"Hit the mark"

*Did not “hit the mark”*
Outcome evaluation findings on injury prevention programs

Effective Programs

Nurse-Family Partnerships prevents child maltreatment

Widely adopted by many states

Ineffective Programs

Mr. YUK poison warning stickers do not deter children from touching (and may increase toddler preference) or prevent poisonings
Effective programs tend to be...

- Well-designed and conceptually sound
- Well-implemented with fidelity
Program lifecycle

Program Development:
- Assess/analyze problem
- Identify target population
- Define goals & objectives
- Select program strategy
- Diagram program logic model
- Develop or adopt program activities
- Refine program activities

Program Implementation:
- Develop implementation plan
- Implement activities
- Monitor activities
- Refine activity implementation

Program Effect:
- Monitor outcomes
- Revise program

Outcome Evaluation:
- Formative Evaluation

Process Evaluation:
Evaluation purposes

Formative Evaluation
Assists in creating well-designed programs

Process Evaluation
Assists in implementing well-executed programs

Outcome Evaluation
Assists in determining program effectiveness
Formative and process evaluation always warranted

Formative evaluation always should be undertaken during program development

Improves better program design

Process evaluation always should be undertaken during program implementation

Improves better program execution
However, outcome evaluation may **not** be warranted for every program at anytime.

Outcome evaluations are resource intensive:
- Time
- Money
- Expertise

Some programs may be too low dose or already shown to be efficacious.
Outcome evaluation decision-making

Program type

Evidence-based: replicated or adapted
Low dose/intensity
New, untested, or reinvented

Evaluation importance

Less important
More important
Low dose/intensity programs

- Disseminate information to increase awareness or knowledge **only**
- Limited exposure to message
- Examples:
  - Posters
  - Brochures
  - Health fairs
  - Fact sheets
  - Magnets/key chains
  - Information sessions
Outcome evaluations may be less important for low dose programs

Increasing awareness or knowledge (by itself)
  - May be an important foundational activity or one activity of a larger strategy
  - BUT research indicates it does not change behavior or socio-environmental conditions ALONE

Therefore….
  - Are the resources required for an outcome evaluation justified?
  - Might it be more prudent to save scarce resources for other programs or evaluations?
Outcome evaluation decision-making

Program type

Low dose/ intensity

Evidence-based: replicated or adapted

New, untested, or reinvented

Evaluation importance

Less important

More important
Evidence-based programs

**Definitions**

Numerous terms, criteria, and evidence used to identify “evidence-based” programs

- Best practices
- Model program
- Effective program
- Science-based
- Promising program
- Guidelines

For today’s webinar, evidence-based programs refers to…

Rigorous, scientific outcome evaluations have determined a program to be effective and, thus, recommended for widespread adoption
Evidence-based programs

**Registries and databases**

Cochrane Health Promotion and Public Health Collection
- [http://cochrane.org](http://cochrane.org)
- Reviews of injury prevention housed at:

US PHS Guide to Community Preventive Services
- [http://thecommunityguide.org](http://thecommunityguide.org)

Best Practices Registry for Suicide Prevention

Best practices for youth violence prevention
- [http://www.cdc.gov/ncipc/dvp/bestpractices.htm](http://www.cdc.gov/ncipc/dvp/bestpractices.htm)

A Highway Safety Countermeasures Guide for State Highway Safety Offices
If a program has already been proven effective, then is it necessary to conduct an outcome evaluation when adopted?
Depends …

1. Positive results from evidence-based programs tested in “ideal settings” may not be replicated when adopted in “real world” settings*

2. Adoption of evidence-based program varies greatly*

*Glasgow RE, Lichtenstein E, Marcus AC. Why don’t we see more translation of health Promotion research to practice? AJPH. 2003;93:1261-1267
Ways evidence-based programs are adopted*

Replication
– Reproducing program with complete fidelity to protocol and delivered to similar population as in efficacy trial

Adaptation
– Tailoring program to meet needs of different populations or delivery channels
– Core elements remain the same

Re-invention
– Adding or removing core elements

*Taken from Collins, C. (2006) Evaluating interventions that have already been Determined to be efficacious. CDC/AEA Summer Evaluation Institute
### Evidence-based program adoption

**Evaluation requirements**

<table>
<thead>
<tr>
<th>Evaluation Requirements</th>
<th>Adoption Type</th>
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<tbody>
<tr>
<td></td>
<td>Replication</td>
</tr>
<tr>
<td>Formative</td>
<td>X</td>
</tr>
<tr>
<td>Process</td>
<td>X</td>
</tr>
<tr>
<td>Outcome</td>
<td>? (depends)</td>
</tr>
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</table>

*Modified from Collins, C. (2006) *Evaluating interventions that have already been determined to be efficacious.* CDC/AEA Summer Evaluation Institute
Outcome evaluation decision making

Program type

Evaluation importance

Low dose/intensity
Less important

Evidence-based: replicated or adapted

More important
New, untested, or reinvented

Evidence-based: replicated or adapted
Outcome evaluation always warranted for new, untested, or re-invented programs
Outcome evaluation is all about attempting to determine whether a program caused an effect in an intended outcome.
How do we infer that when a hand “flips a switch” it turns on a light?
How do we infer a cause and effect relationship?

<table>
<thead>
<tr>
<th>Criteria #1:</th>
<th>Criteria #2:</th>
<th>Criteria #3:</th>
</tr>
</thead>
<tbody>
<tr>
<td>Is there evidence that the cause preceded the effect?</td>
<td>Is there evidence that the cause changed the effect?</td>
<td>Is there evidence that any other factor (i.e., confounder) caused the effect?</td>
</tr>
<tr>
<td><strong>YES:</strong> The hand moves before the light turns on.</td>
<td><strong>YES:</strong> When the hand moves, the light turns on too.</td>
<td><strong>NO:</strong> Do not observe anything else turning on the light. But….</td>
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</table>
What other explanations (i.e., confounders) may explain a decrease in violent events among besides the school-based conflict resolution program?

- New district-wide violence policy
- National violence prevention media campaign
- Community-based, agency coordinated intervention
## General outcome evaluation designs

<table>
<thead>
<tr>
<th>Single group Pre-post test</th>
<th>Quasi-experiment</th>
<th>Randomized control trial</th>
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<tbody>
<tr>
<td><strong>One group:</strong> One group receives the program</td>
<td><strong>Two groups:</strong> One group receives the program and another serves as comparison</td>
<td><strong>Two groups:</strong> Participants randomly allocated to receive program or serve as control</td>
</tr>
<tr>
<td>Compares outcome before and after the program</td>
<td>Compares outcome between program and comparison groups</td>
<td>Compares outcome between program and control group</td>
</tr>
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</table>
### Designs and criteria for inferring causality

<table>
<thead>
<tr>
<th>Evidence for inferring causality</th>
<th>Single group, pre-post test</th>
<th>Quasi-experiment</th>
<th>Randomized control trial</th>
</tr>
</thead>
<tbody>
<tr>
<td>(1) Did the program come before outcome?</td>
<td>YES Baseline</td>
<td>YES Baseline</td>
<td>YES Baseline</td>
</tr>
<tr>
<td>(2) Did the outcome change in the expected direction?</td>
<td>YES Pre vs post</td>
<td>Stronger Experiment vs control group</td>
<td>Stronger Experiment vs control group</td>
</tr>
<tr>
<td>(3) Did something beside the program (e.g., confounder) change outcome?</td>
<td>Weaker No control group</td>
<td>Stronger Non-random comparison group</td>
<td>Strongest Randomization to control group</td>
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Why comparison groups provide greater evidence for inferring causality

Helps to rule out alternative explanations (e.g., confounders) for changes found in outcome because groups assumed to be similar except for exposure to program.

If positive change found, then comparison groups provide greater evidence that the program was responsible for that change.
Stronger evaluation designs tend to require greater resources.

- **More Resources Required**: Quasi-experiment, Non-random comparison group, Randomized control trial
- **Less Resources Required**: Single group Pre-post test

Evidence for inferring causality
What are the first steps in planning an outcome evaluation?

Case Example:
Booster Seat Promotion Program
Booster Seat Promotion Program

Background

- NHTSA recommends booster seats for 4 to 8 year olds
- Boosters reduce injury risk by 59% for 4-7 year olds (Durbin, et al., 2003)
- 72% of CPS seats misused that could increase risk of injury during a crash (NHTSA, 2006)
- 98% infants restrained, yet only 73% of 4-7 year olds restrained (NHTSA, 2005)

Booster Seat Program

- A MCH department will fund and provide TA to community health clinics to deliver the program to low income families over 3 year period
- Low cost booster seat voucher distribution
- Parent education
  - Handouts
  - Nurse counsel
First steps for planning an outcome evaluation

1. Assess readiness
2. Gather needed resources
3. Array possible outcomes by diagramming logic model
4. Select outcomes to evaluate
Assess program readiness

**Checklist**

- ✓ Is the program well-designed?
  - If not, *conduct formative evaluation*

- ✓ Is there evidence the program can be implemented as planned?
  - If not, *conduct process evaluation*

- ✓ Is there a plan on how the results will be used?
  - If not, *then determine how results will be used*

- ✓ Does your department have the resources?
  - *Commitment*
  - *Person power*
  - *Expertise*
First steps for planning an outcome evaluation

1. Assess readiness
2. Gather needed resources
3. Array possible outcomes by diagramming logic model
4. Select outcomes to evaluate
Gather resources

1. Obtain commitment from higher level administration
2. Assign evaluation coordinator
   - Should not be person responsible for planning/ implementing the program
3. Convene stakeholder evaluation team
   - Should include (at min) higher level administrator, program director, program delivery staff, and evaluation coordinator
4. Gain access to the following expertise either through health department staff, paid or pro bono consultants
   - Evaluation expert with consultation experience
   - Logic model developer
   - Data collector (for whatever outcomes selected)
   - Data programmer/statistician
First steps for planning an outcome evaluation

1. Assess readiness

2. Gather needed resources

3. Array possible outcomes by diagramming logic model

4. Select outcomes to evaluate
Why did Alice get lost?

Alice: Which way should we go?

Cat: That depends on where you are going.

Alice: I don’t know where I’m going.

Cat: Then it doesn’t matter which way you go!

Lewis Carroll (1872)
Alice in Wonderland
What is a logic model?

• Serves as roadmap for identifying all possible outcomes expected to result from a program
• Diagrams cause (program activities) and effect (expected outcomes) relationships
• Explicitly articulates how a program supposes to work
**Logic model elements**

**Inputs**
- **Resources**
  Money, staff, or facilities available to implement activities
- **Strategy/Activities**
  What the program does with resources aimed at influencing outcomes

**Outputs**
- Indicators of quality and quantity of activities implemented

**Outcomes**
- **Short-term**
  What should change immediately from the activity?
  
  **Intermediate**
  What is influenced by the short-term and influences the long-term outcome?
  
  **Long-term**
  What is the ultimate injury problem to be addressed by the program?

**Outputs vs outcomes**

**Outputs:** Program implementation

Assesses quantity and quality of program activities implemented

Ex: # attending workshop, participant satisfaction

**Outcomes:** Program effectiveness

Assesses changes in individuals, groups, or environments during or after exposure to program activities

Ex: increase knowledge, reduce injury
Booster Seat Program Logic Model

**Inputs**
- Low cost booster seat voucher distribution
- Parent/caregiver education
  - Handouts
  - Nurse counsel

**Program Activities**
- Increase access to booster seats
- Increase awareness of importance of using booster seats
- Increase knowledge/skill on how to use booster seats

**Outcomes**

### Short-term
- Increase booster seat ownership
- Increase booster seat use
- Increase booster seat correct use

### Intermediate
- Decrease motor vehicle crash injury rates among 4-8 year olds
- Decrease motor vehicle crash death rates among 4-8 year olds

### Long-term

**Causes**

**Effects**
What is the difference between impacts and outcomes?

• The literature varies greatly on what is defined as impacts and outcomes

• For today’s webinar, prefer to focus on outcomes that display causal linkages among short-term, intermediate, long-term

• But, use whatever terms most comfortable for you
The Logic Model Builder is a collaborative effort between the FRIENDS National Resource Center for Community-Based Child Abuse Prevention, who developed the content and the Child Welfare Information Gateway who developed the database.

http://www.friendsnrc.org/outcome/toolkit
First steps for planning an outcome evaluation

1. Assess readiness

2. Assemble needed resources

3. Array possible outcomes by diagramming logic model

4. Select outcomes to evaluate
Not all outcomes in logic model must be evaluated; Select outcomes carefully

“Not everything that counts can be counted and not everything that can be counted counts.”

Albert Einstein
Which outcomes in the logic model…

• Are important to stakeholders?

• Has research already demonstrated causal links?

• Are comparison groups readily available?

• Will there be enough “events” to “rule out chance” for any changes found in outcome?
Which outcomes are important?

Interviewed stakeholders to identify what they wanted to know about the booster seat program.

Were children’s lives saved and injuries prevented?

Was there an increase in booster seat use?

Was parental knowledge improved?
Booster Seat Program Logic Model

Inputs

Program Activities

- Low cost booster seat voucher distribution
- Parent/caregiver education
  - Handouts
  - Inspection stations

Outcomes

Short-term
- Increase access to booster seats
- Increase awareness of importance of using booster seats
- Increase knowledge/skill on how to use booster seats

Intermediate
- Increase booster seat ownership
- Increase booster seat use
- Increase booster seat correct use

Long-term
- Decrease motor vehicle crash injury rates among 4-8 year olds
- Decrease motor vehicle crash death rates among 4-8 year olds

Priority Levels
- Lower priority
- Moderate priority
- Higher priority
Has previous research documented causal links among outcomes?

Past epidemiological studies and evaluations may have assessed causal relationships between outcomes in program logic model.

If preponderance of literature indicates causal relationship among outcomes in logic model, then may decide not to select those for this evaluation.
Booster Seat Program Logic Model

**Inputs**

Program Activities:
- Low cost booster seat voucher distribution
- Parent/caregiver education
  - Handouts
  - Inspection stations

**Outputs**

Short-term
- Increase knowledge/skill on how to use booster seats
- Increase access to booster seats

Intermediate
- Increase booster seat ownership
- Increase booster seat use
- Increase awareness of importance of using booster seats

Long-term
- Decrease motor vehicle crash injury rates among 4-8 year olds
- Decrease motor vehicle crash death rates among 4-8 year olds

May prefer to focus on short and intermediate outcomes

Red lines indicate substantial epidemiology research has demonstrated causal relationships among use and deaths/injuries.
Are comparison groups available?

**Challenges for using comparison groups**

1. Identifying and gaining access to appropriate comparison groups
   - Program and comparison groups should be as similar as possible with the only main difference being one received a program and the other did not

2. Costs associated with collecting outcome data for comparison groups
   - **Primary data** (collect data for evaluation) increases costs
   - **Secondary data** (analyze existing data) tends to decrease costs
Are comparison groups available?

1. Where could similar families with 4 to 8 year olds not participating in the program be found?
   - Other community health clinics with similar patient demographic profiles?
   - Families residing in the same communities receiving WIC?

2. Are there outcomes for which existing databases could be analyzed at the community level? (Help reduce costs)
   - US Fatal Analysis Reporting System (FARS) to measure deaths?
   - Behavioral Risk Factor Surveillance System (BRSS) measure booster seat use?
Booster Seat Program Logic Model

**Program Activities**
- Low cost booster seat voucher distribution
- Parent/caregiver education
  - Handouts
  - Inspection stations

**Inputs**

**Outcomes**

**Short-term**
- Increase access to booster seats
- Increase awareness of importance of using booster seats
- Increase knowledge/skill on how to use booster seats

**Intermediate**
- Increase booster seat ownership
- Increase booster seat use
- Increase booster seat correct use

**Long-term**
- Decrease motor vehicle crash injury rates among 4-8 year olds
- Decrease motor vehicle crash death rates among 4-8 year olds

Most likely no databases exist where any of these outcomes could be measured. Would need to collect outcome data for both program and comparison group.
Will there be enough events to rule out chance for any change in outcomes?

**Background**

- **Events**
  - Number of data points for measuring an outcome – injury or death rates
- **Rule out chance**
  - Typically, statistical tests used to assess whether change found between the program and comparison was due to chance – meaning that if another sample had been selected would the same change have been found?
  - Typically, it’s easier to rule out chance with larger samples (more events) and greater differences found in outcome between program and comparison groups
Will there be enough events to rule out chance for any change in outcomes?

*Example*

- Observe booster seat use at post-program between program group (80%) and comparison group (70%).
- Statistical test used to determine whether 10% difference was due to chance. If yes, then report there was no statistically significant difference between program and comparison group.
Booster Seat Program Logic Model

**Inputs**
- Low cost booster seat voucher distribution
- Parent/caregiver education
  - Handouts
  - Inspection stations

**Outcomes**

**Short-term**
- Increase access to booster seats
- Increase awareness of importance of using booster seats
- Increase knowledge/skill on how to use booster seats

**Intermediate**
- Increase booster seat ownership
- Increase booster seat use
- Increase booster seat correct use

**Long-term**
- Decrease motor vehicle crash injury rates among 4-8 year olds
- Decrease motor vehicle crash death rates among 4-8 year olds

*More events; greater likelihood of statistical significance*

*Too few events; small changes may not be statistically significant*
Which outcomes to select?

May decide to rule out

- Deaths and injuries
  - Causal evidence already links booster seat use and death/injury reductions
  - Too few events; small changes may not be statistically significant
- Awareness/knowledge
  - Low priority for stakeholders
  - Knowledge alone does not typically influence behavior

May consider selecting

- Ownership
  - Unknown whether a program can successfully increase ownership and whether ownership leads to use
- Use
  - Moderate priority for stakeholders
  - Key causal link for reducing injuries and deaths
**Booster Seat Program Logic Model**

**Inputs**
- Program Activities
  - Low cost booster seat voucher distribution
  - Parent/caregiver education
    - Handouts
    - Inspection stations

**Outcomes to Evaluate**
- **Short-term**
  - Increase access to booster seats
  - Increase awareness of importance of using booster seats
  - Increase knowledge/skill on how to use booster seats
- **Intermediate**
  - Increase booster seat ownership
  - Increase booster seat use
  - Increase booster seat correct use
- **Long-term**
  - Decrease motor vehicle crash injury rates among 4-8 year olds
  - Decrease motor vehicle crash death rates among 4-8 year olds

**Outcomes**
- Increase booster seat ownership
  - Increase booster seat use
  - Increase booster seat correct use

**Intermediate Outcomes**
- Increase awareness of importance of using booster seats
  - Increase access to booster seats
  - Increase knowledge/skill on how to use booster seats
Evaluation Resources

Outcome evaluation “How to Handbooks”


Evaluation Resources

Program Logic Models

FRIENDS Evaluation (electronic). Toolkit contains the Logic Model Builder, which was developed in partnership with the National Clearinghouse on Child Abuse and Neglect Information.  
http://www.friendsnrc.org/outcome/toolkit
